Transfer of a Premarket Notification 1 (510(k)) Clearance – Questions and 2 Answers 3 4 **Draft Guidance for Industry and** 5 **Food and Drug Administration Staff** 6 7 DRAFT GUIDANCE 8 9 This guidance document is being distributed for comment purposes only. 10 11 Document issued on December 22, 2014. 12 13 14 You should submit comments and suggestions regarding this draft document within 90 days of publication in the *Federal Register* of the notice announcing the availability of the draft 15 guidance. Submit electronic comments to http://www.regulations.gov. Submit written 16 comments to the Division of Dockets Management (HFA-305), Food and Drug 17 Administration, 5630 Fishers Lane, rm. 1061, Rockville, MD 20852. Identify all comments 18 with the docket number listed in the notice of availability that publishes in the Federal 19 20 Register. 21 For questions about this document regarding CDRH-regulated devices, contact the Premarket 22 23 Notification (510(k)) Staff at 301-796-5640. 24 25 For questions about this document regarding CBER-regulated devices, contact the Office of Communication, Outreach, and Development (OCOD) at 1-800-835-4709 or 240-402-7800. 26 27 28 For questions regarding the FDA Unified Registration and Listing System, please contact 29 Registration and Listing at reglist@cdrh.fda.gov or 301-796-7400, Option 1. 30 31 **U.S. Department of Health and Human Services** 32 **Food and Drug Administration Center for Devices and Radiological Health Center for Biologics Evaluation and Research**

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Preface

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- 49 and Research (CBER), by written request, Office of Communication, Outreach, and
- 50 Development (OCOD), 10903 New Hampshire Avenue, Rm. 3128, Silver Spring, MD
- 51 20993-0002, or by calling 1-800-835-4709 or 240-402-7800, by email, <u>ocod@fda.hhs.gov</u>, or
- 52 from the Internet at
- 53 <u>http://www.fda.gov/BiologicsBloodVaccines/GuidanceComplianceRegulatoryInform</u>
- 54 <u>ation/Guidances/default.htm</u>.
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Transfer of a Premarket Notification (510(k)) Clearance – Questions and Answers

Draft Guidance for Industry and

Food and Drug Administration Staff

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70 71 This draft guidance, when finalized, will represent the Food and Drug Administration's (FDA's) current thinking on this topic. It does not create or confer any rights for or on any person and does not operate to bind FDA or the public. You can use an alternative approach if the approach satisfies the requirements of the applicable statutes and regulations. If you want to discuss an alternative approach, contact the FDA staff or Office responsible for implementing this guidance. If you cannot identify the appropriate FDA staff, call the appropriate number listed on the title page of this guidance.

72 I. Introduction

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This draft guidance provides information on how to notify FDA of the transfer of a 510(k) clearance from one person to another, and the procedures FDA and industry should use to ensure public information in FDA's databases about the current 510(k) holder for a specific device(s) is accurate and up-to-date.

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FDA's guidance documents, including this guidance, do not establish legally enforceable responsibilities. Instead, guidances describe the Agency's current thinking on a topic and should be viewed only as recommendations, unless specific regulatory or statutory requirements are cited. The use of the word *should* in Agency guidances means that something is suggested or recommended, but not required.

84 II. Background

85 Each person who is required to register must obtain FDA clearance of a premarket

86 notification (510(k)) prior to introducing or delivering for introduction into interstate

 87 commerce for commercial distribution a device intended for human use that is not 510(k)-

exempt.¹ However, when a 510(k) clearance for a specific device is sold or transferred from

¹ See Federal Food, Drug, and Cosmetic Act (FD&C Act) sections 510(k), 513(i), and 515 (21 U.S.C. §§ 360(k), 360c(i), and 360e) and 21 CFR 807.81(a), 807.100(a).

one person to another and the device is not significantly changed or modified, FDA does not 89 expect the submission of a new 510(k).² FDA commonly receives notifications from 90 individuals claiming that a 510(k)-clearance has been transferred to them from a previous 91 92 510(k) holder. Tracking such transfers, however, has been challenging because FDA has been unable to identify and contact all previous 510(k) holders to establish a sequence of 93 historical transfers of a particular 510(k). Until recently, FDA's databases did not reflect 94 95 changes in the 510(k) holder that occurred after FDA's clearance of the 510(k). This was in part because 510(k) holders were not required to list their devices by 510(k) number, which 96 97 made it difficult for FDA to tie a particular 510(k) to its current holder. Lack of updated, accurate 510(k) holder information created a number of challenges for FDA, for current 98 510(k) holders, future 510(k) submitters, and other stakeholders. 99 100 The Food and Drug Administration Amendments Act of 2007 (FDAAA) (Pub. L. 110-85) 101 amended section 510 of the FD&C Act by requiring domestic and foreign device 102 establishments to begin submitting their registration and device listing information to FDA 103 by electronic means rather than on paper forms,³ and also specified the timeframes within 104 which establishments are required to submit such information.⁴ In accordance with FDAAA, 105 the agency launched FDA's Unified Registration and Listing System (FURLS), an Internet-106 based registration and listing system.⁵ 107 108 On August 2, 2012, FDA modified the regulations in 21 CFR part 807 to reflect statutory 109 amendments to the device registration and listing provisions of the FD&C Act.⁶ FDA also 110 added a requirement that the FDA-assigned premarket submission number of cleared 510(k) 111 devices be included with device listing information.⁷ When an owner or operator creates a 112 listing for a 510(k) device as a manufacturer, specification developer, repacker/relabeler, 113 single-use device reprocessor, or remanufacturer, this signals to FDA that they are the current 114 510(k) holder for that device, because these entities are responsible for the commercial 115 distribution of the device. Listing information is required to be updated at least annually⁸ and 116 there may only be one 510(k) holder for a device at a time;⁹ therefore, this provides FDA 117 with current 510(k) holder information by 510(k) number. 118

119 III. Definitions

120 For purposes of this guidance, we will use the following definitions:

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² See 21 CFR 807.81(a) and 42 FR 42523 (August 23, 1977).

³ See FD&C Act section 510(p) (21 U.S.C. § 360(p)).

⁴ See FD&C Act sections 510(b)(2), (i), and (j) (21 U.S.C. §§ 360(b)(2), (i), and (j)).

⁵ See 77 FR 45927 (August 2, 2012).

⁶ See id.

⁷ See 21 CFR 807.25(g)(4).

⁸ See FD&C Act section 510(j) (21 U.S.C. § 360(j)) and 21 CFR 807.22.

⁹ See FD&C Act section 510(k) (21 U.S.C. § 360(k)) and 21 CFR 807.81(a).

123	1.	"510(k) device"
124 125 126 127		• a device which was found to be substantially equivalent to another device under sections 513(f)(1) and 513(i) of the FD&C Act (21 U.S.C. §§ 360c(f)(1) and (i))
127	2.	"Person"
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130 131		 includes individuals, partnerships, corporations, and associations as defined under section 201(e) of the FD&C Act (21 U.S.C. § 321(e))
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133 134	3.	"510(k) holder"
135 135 136 137 138		• the person who possesses the 510(k) clearance for a device (an FDA determination that a particular device has been found to be substantially equivalent to another device under sections 513(f)(1) and 513(i) of the FD&C Act) (21 U.S.C. §§ 360c(f)(1) and (i))
139	Ν	7. Access to Current 510(k) Holder Information
140 141 142	1.	How can I obtain information on the current holder of a 510(k) that is under the purview of CDRH if I know the 510(k) number?
142 143 144	То	find information about the current holder of a CDRH 510(k):
145 146 147		 Locate the <u>CDRH 510(k) database</u> (http://www.accessdata.fda.gov/scripts/cdrh/cfdocs/cfPMN/pmn.cfm) Type the 510(k) number in the "510K Number" field¹⁰ Click on the "Speech" better.
148 149 150 151		 Click on the "Search" button FDA plans to link the 510(k) database to FURLS, which will provide the most up to date information available on the current holder of a 510(k).
152 153 154 155	FU	e CDRH 510(k) database is publicly available. By linking the CDRH 510(k) database to RLS, FDA is using information from the FURLS database to provide the most up-to-date ormation available on the current holder of a $510(k)$.
155 156 157 158	2.	How can I obtain information on the current holder of a 510(k) that is under the purview of CBER if I know the 510(k) number?
159 160		formation about the current holder of a CBER $510(k)$ should also be available in the CDRH $D(k)$ database as described above for CDRH $510(k)$ s. If you cannot locate the $510(k)$ in the

¹⁰ Other terms entered into this search function may also locate the 510(k) and the current holder of the 510(k), but using the 510(k) number when available is recommended as the most efficient way to obtain this information.

CDRH 510(k) database, information is also available on CBER's website. 161

(http://www.fda.gov/BiologicsBloodVaccines/ucm121134.htm) 162

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V. Questions and Answers on Notifying FDA of a Transfer of a 510(k) Clearance

1. When should I report that I have bought, sold, or otherwise transferred a 510(k) 165 clearance? 166

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Notification of FDA of a sale or other transfer of a 510(k) clearance, whether or not the 168 device is already on the market, is accomplished via compliance with listing requirements. 169 As discussed above, as a result of the launch of the FURLS Device Registration and Listing 170 Module (DRLM) and the changes to the registration and listing regulations that became 171 effective on October 1, 2012,¹¹ the medical device listing information provided to FDA has 172 changed. Owners and operators of medical device establishments that market 510(k)-cleared 173 devices must now supply the FDA-assigned premarket submission number of the cleared 174 510(k) when they list their devices in FURLS.¹² This allows FDA to easily identify the holder 175 of each 510(k) based on the records created by manufacturers, specification developers, 176 repackers/relabelers, single-use device reprocessors, or remanufacturers in FURLS DRLM. 177 Because contract manufacturers and sterilizers, foreign exporters, and foreign private label 178 distributors are not responsible for the commercial distribution of devices, they would not be 179 510(k) holders, and should list the product under their customer's 510(k) number once it has 180 been listed by the 510(k) holder. Any entity that fails to list as required renders the device 181 misbranded.¹³ 182 183

New establishments are required to register and list within 30 days of entering into an 184 operation described in 21 CFR 807.20(a).¹⁴ In addition, 510(k) holders are required to review 185 and update their Registration¹⁵ and Listing¹⁶ information at least annually. Persons may also 186 update their Registration and Listing information at other times, for example subsequent to a 187 sale or purchase of a 510(k), instead of waiting for the requisite annual update.¹⁷ There is no 188 189 fee additional to the annual registration fee for such updates.

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2. What happens if more than one person claims to be the 510(k) holder for a 191 particular device at the same time? 192

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If two persons claim to be the 510(k) holder for a particular device, for example by 194

registering and listing the same 510(k) number during the same annual registration and listing 195

¹¹ See 77 FR 45927 (August 2, 2012).

¹² See 21 CFR 807.25(g)(4).

¹³ See FD&C Act sections 502(o) and 510(j) (21 U.S.C. §§ 352(o) and 360(j)).

¹⁴ See 21 CFR 807.22(a).

¹⁵ See FD&C Act section 510(b)(2) (21 U.S.C. § 360(b)(2)) (Domestic) and 21 CFR 807.22(b)(1); FD&C Act section 510(i) (21 U.S.C. § 360(i)) (Foreign).

¹⁶ See FD&C Act section 510(j)(2) (21 U.S.C. § 360(j)(2)) and 21 CFR 807.22(b)(3). ¹⁷ See 21 CFR 807.22(b)(4).

period, the database will show the person who listed their device most recently until the issue 196 is resolved. FDA will contact both persons claiming to be the 510(k) holder and attempt to 197 determine the rightful 510(k) holder. In the event of a dispute, a court order, attestation from 198 199 a previous, uncontested 510(k) holder, legal instrument such as a contract or will, and/or other documentation of the sequence of historical transfers of the 510(k) clearance, up to and 200 including the current holder, may be submitted as evidence to establish the current 510(k) 201 holder and support updating the information in the FURLS database. The person determined 202 not to be the 510(k) holder would be in violation of the FD&C Act if they were marketing a 203 204 device without required 510(k) clearance.

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3. Who should maintain information documenting the transfer of a 510(k) clearance?

We recommend that the current 510(k) holder maintain information documenting the transfer
of a 510(k) clearance in its 510(k) files.

210 VI. Question and Answer about CLIA Categorizations

What should I submit upon transfer of a 510(k) clearance to ensure the CLIA categorization of my device is accurate?

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FDA is responsible for the categorization of commercially marketed in vitro diagnostic tests under the Clinical Laboratory Improvement Amendments of 1988 (CLIA).¹⁸ FDA

recommends that where the name of a cleared device changes, or the name of the

manufacturer or distributor changes, the manufacturer should submit the updated label to

FDA so FDA can ensure that the CLIA categorization of the device is accurate and update its

FDA so FDA can ensure that the CLIA categorization of the device is accurate and update its record of the categorized test with the appropriate 510(k) holder and device information. See

"<u>Guidance for Industry and FDA Staff: Administrative Procedures for CLIA Categorization</u>,"
 available at

222 http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/uc

223 <u>m070762.htm</u>. The new 510(k) holder should submit a letter to the Agency (at U.S. Food

and Drug Administration, Center for Devices and Radiological Health, Document Mail

225 Center – WO66-G609, 10903 New Hampshire Avenue, Silver Spring, MD 20993-0002)

citing the 510(k) number, and identifying the submission as a CLIA Categorization Update.

227 The new 510(k) holder should include a copy of the package insert that will be distributed

with the device.

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¹⁸ See 64 FR 73561(December 30, 1999).